# Attachment E Planning Commission Resolutions UP-2-17/DP-1-17/EX-4-17

# RESOLUTION UP-2-17/DP-1-17/EX-4-17

# A RESOLUTION OF THE PLANNING COMMISSION OF BRISBANE CONDITIONALLY APPROVING USE PERMIT UP-2-17, DESIGN PERMIT DP-1-17 and GRADING PERMIT EX-4-17

# FOR A MIXED-USE DEVELOPMENT (16 RESIDENCES AND 1- 464 SQ FT COMMERCIAL SPACE) AT 36-50 SAN BRUNO AVENUE

WHEREAS, James Trotter, the applicant, applied to the City of Brisbane for, Use Permit, Design Permit and Grading Permit approval of a mixed use development at 36 to 50 San Bruno Avenue; and

WHEREAS, on August 22<sup>nd</sup>, 2017, the Planning Commission conducted a hearing of the application, at which time any person interested in the matter was given an opportunity to be heard; and

WHEREAS, the Planning Commission reviewed and considered the staff memorandum relating to said application, the plans and photographs, the written and oral evidence presented to the Planning Commission in support of and in opposition to the application; and

WHEREAS, the proposal meets the conditions for infill development, as provided in California Environmental Quality Act (CEQA) Guidelines Section 15332, and is thereby categorically exempt from the provisions of the CEQA and the exceptions to the categorical exemptions referenced in Section 15300.2 do not apply; and

WHEREAS, the Planning Commission of the City of Brisbane hereby makes the findings attached herein as Exhibit A in connection with the Design Permit.

NOW THEREFORE, based upon the findings set forth hereinabove, the Planning Commission of the City of Brisbane, at its meeting of August 22<sup>nd</sup>, 2017, did resolve as follows:

Use Permit UP-2-17, Design Permit DP-1-17 and Grading Permit EX-1-17 are approved per the conditions of approval attached herein as Exhibit A.

ADOPTED this twenty second day of August, 2017, by the following vote:

AYES: Anderson, Mackin and Munir

NOES: Cunningham

ABSENT:

Jameel Munir Chairperson

ATTEST:

JOHN A SWIECKI, Community Development Director

### Draft EXHIBIT A

**Action Taken:** Conditionally approve Use Permit UP-2-17, Design Permit DP-1-17 and Grading Permit EX-4-17 per the staff memorandum with attachments, via adoption of Resolution UP-2-17/DP-1-17/EX-4-17

# Findings:

- A. The proposal is consistent with the nature and condition of all adjacent uses and structures, and is consistent with the General Plan. There is no specific plan for the area in question.
- B. The establishment, maintenance or operation of the use applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, comfort and general welfare of the persons residing or working in the neighborhood of such proposed use, nor will it be injurious or detrimental to property and improvements in the neighborhood or the general welfare of the city.
- C. The design respects the intimate scale and vernacular character of the street.
- D. Design details are incorporated to articulate the building and emphasize the relationship to the pedestrian environment.
- E. The design incorporates creative use of elements that are characteristic of the area, such as overhangs, windowed frontage on the ground floor and bay windows above. Varying materials, from concrete, to stucco, redwood plank planters, fascia elements and decorative guardrails.
- F. Color and texture are provided at the street through the use of lighting, planter boxes, pavers, and varying the materials and colors for the different building segments.
- G. Landscaping has been incorporated to enhance the design and enliven the streetscape.
- H. The proposal's scale, form and proportion, are harmonious, and the materials and colors used complement the project.
- I. The orientation and location of the building and other features integrate well with each other and maintain a compatible relationship to adjacent development. Appropriate open areas ("open spaces") are provided through the building setbacks.
- J. Proposed buildings and structures are designed and located to mitigate potential impacts to adjacent land uses, including stepping the building in to accommodate the neighboring building which is over the lot line.

- K. The project design takes advantage of natural heating and cooling opportunities through building placement, landscaping and building design to the extent practicable, given site constraints, to promote sustainable development and to address long term affordability.
- L. The site is not located on a hillside.
- M. The site plan minimizes the effects of traffic on the abutting street through careful layout of the site with respect to location, dimensions of vehicular and pedestrian entrances and the exit drive, and through the provision of adequate off-street parking. There is an adequate circulation pattern within the boundaries of the development. Parking facilities will be surfaced and will be internally lit in accordance with the building code.
- N. The proposal encourages alternatives to travel by automobiles where appropriate, through the provision of facilities for bicycles. The site's location and direct sidewalk access provides alternatives for pedestrians to access public transit stops and access to other means of transportation.
- O. The site development plans provide open areas and landscaping to complement the buildings and structures. In this case, landscaping is not needed to separate and screen service and storage areas, break up expanses of paved area and define areas for usability and privacy. Landscaping will be water conserving and appropriate to the location. The site is not in or adjacent to habitat protection or wildland fire hazard areas.
- P. The proposal takes reasonable measures to protect against external and internal noise.
- Q. Consideration has been given to avoiding off-site glare from lighting and reflective building materials.
- R. Attention is given to the screening of utility structures, mechanical equipment and trash containers. These will be internal to the building. The rooftop equipment will include rooftop solar as a condition of approval, in compliance with the City's Energy Conservation and Generation ordinance.
- S. There is no signage included in this application.
- T. Provisions have been made to meet the needs of employees for outdoor space with the rear courtyard area.
- U. The commercial space is as large as possible for the intended storefront use, given the size, configuration and physical constraints of the structure and the site.
- V. The proposed grading is minimized and designed to fit comfortably with the natural topography.

- W. The proposed grading is designed to avoid exposed retaining walls.
- X. The proposed grading is designed to conserve existing trees as appropriate to the project.
- Y. The proposed grading is not subject to the terms of the San Bruno Mountain Area Habitat Conservation Plan (HCP) Agreement and Section 10(a) Permit, since it is outside the HCP plan area.

# **Conditions of Approval:**

# Prior to issuance of a Building Permit or Grading Permit:

- 1. The underlying subdivision lots shall be merged, via recordation of lot merger with the County, subject to a separate City administrative application and fee.
- 2. The property owner shall enter into an agreement to the satisfaction of the City Attorney, to be recorded with the County and running with the land, that will restrict residency to households with one or more members who are sixty-two (62) years of age or older, per BMC Section 17.34.050.F, in order to allow for the minimum parking requirement to be sixty-seven percent (67) of the standard, as is provided in the design plans.
- 3. An affordable housing plan shall be submitted, to the satisfaction of the City Attorney, which shall specify the location of the affordable units within the building and the methods to be used to verify incomes of renters or purchasers, and specify the mechanism for the on-going administration of the affordable units
- 4. The property owner shall enter into an agreement to be recorded with the County and running with the land, that will restrict residency for three (3) of the units to be "Affordable Rent" per BMC Sections 17.31.020 & 030, at a rate of one (1) very low income unit and two (2) lower income units.
- 5. Prior to the issuance of a Building Permit and subject to the approval of the City Attorney, the property owner shall execute an agreement including a covenant running with the land and enforceable by the City whereby the owner waives the right to protest the inclusion of the property within an underground utility district.
- 6. The property owner or owner's representative shall contribute, an amount equal to at least one-half percent of their building development costs into the Brisbane public art fund as an in-lieu contribution, for the City's "art in public places program", per BMC Section 15.85.050.A.2.
- 7. The project applicant shall provide written evidence to the Planning Director that, if feasible, all vegetation removal shall be undertaken during the non-breeding season (i.e., September 1

to January 31) to avoid direct impacts to nesting birds. If such work is scheduled during the breeding season, and per the direction of the Planning Director, the project applicant shall retain a qualified biologist or ornithologist to conduct a pre-construction survey to determine if any birds are nesting within the project site. The pre-construction survey shall be conducted within 15 days prior to the start of work from March through May (since there is a higher potential for birds to initiate nesting during this period), and within 30 days prior to start of work from June through July. If active nests are found during the survey, the biologist or ornithologist shall determine an appropriately sized buffer around the nest in which no work will be allowed until the young have successfully fledged. The size of the buffer would be determined by the biologist or ornithologist in consultation with the California Department of Fish and Wildlife, and would be based on the nesting species, its sensitivity to disturbance, and the expected types of disturbance.

- 8. An application including detailed building plans, application forms and fees shall be submitted to the City for issuance of a Building Permit. The proposed building shall be required to comply with all applicable state codes and applicable City of Brisbane Municipal Code provisions for new construction. At a minimum, building plans shall address the following conditions:
  - a. The plans shall reference the materials and colors as approved with this Design Permit (see related conditions below). Materials samples shall also be provided for the windows and cut sheets shall be provided for the bike racks for Planning Director and City Engineer approval. Windows shall not be dark or reflective.
  - b. Building plans shall address Fire Dept. requirements for new construction, including but not limited to installation of fire sprinklers, obtaining water flow, smoke detectors, key box, portable extinguishers, clearly visible address, illuminated utility identification, illuminated exit signs, and fire sprinklers shall have a horn strobe mounted on the San Bruno side of the building.
  - c. The building permit shall include undergrounding of utilities to service the building.
  - d. Mechanical equipment may not be mounted on the rooftop, or be otherwise visible or audible from off-site.
  - e. The plans submitted for Building Permit approval shall specify lighting that will be directed away from and not cause glare onto adjacent properties.
  - f. Plans shall indicate that no reflective exterior equipment shall be allowed. Roof vents shall be painted to match or blend with the rooftop.
  - g. The building permit application shall not include materials which would present an off-site glare due to reflective materials or lighting.
  - h. The building permit plans, shall include solar energy generation and may be required to include cool roofs, in accordance with the Energy Conservation and Generation

ordinance, BMC Chapter 15.81. Rooftop solar panels may not exceed 2 feet above the roof surface, except by approval by the Planning Director, based on a determination that they have been placed as close to the roof as is reasonable and their location will minimize off-site visibility, as seen from San Bruno Avenue. That is, set back from the front edge of the building along San Bruno Avenue.

- i. The applicant shall comply with all applicable state and City stormwater requirements prior to issuance and during the performance of the building permit. The final design of the stormwater management system is subject to the City Engineer and Planning Director approvals. Stormwater is generally to be directed to landscaping for on-site areas and to the green-streets landscaping for off-site areas.
- j. As indicated in the plans, five (5) bike racks shall be located within the public right-of-way. The final bike rack design and locations are subject to approval by the City Engineer and Planning Director. Some of these may be placed beyond the property frontage at their discretion.
- k. The internal bike parking closet shall be clearly marked to designate it as bike storage only and bike racks or wall hangers shall be provided, to allow for orderly storage and locking of bicycles, to the satisfaction of the Planning Director.
- 1. The plans shall include an access door through the garage to the rear landscaping area at the southwest corner of the site, to allow for maintenance of that area.
- m. The remaining street trees adjacent to the property and the large pine trees located, one each, on the east and west sides of the home at 200 Mariposa Street and the tree located along the property line to the rear of the Teen Center, shall be inspected by an arborist and a report provided, with recommendations for protection of the trees to remain during construction.
- n. The final detailed landscaping plans shall be submitted for Planning Director approval. That area within the public right-of-way shall also be subject to City Engineer approval. At a minimum, the landscape plans shall be to meet the following criteria:
  - Compliance with the provisions of BMC Section 15.70, the Water Conservation in Landscaping Ordinance, subject to separate administrative application and fee.
  - Size, scale and form of plants that is appropriate to the context.
  - Tree replacements shall be on at least a one-to-one basis and of at least 24-inch box size. Smaller sizes may be requested on a case-by-case basis in writing to the Planning Director, based on site specific criteria. These shall be in addition to the Juniper sp. or similar shrubs proposed for the site frontage.

- Street tree replacements shall be on at least a one-to-one basis and of at least 24-inch box size. Alternatively, due to the limited site frontage, the City Engineer may authorize payment of an in-lieu fee for the tree removal from the driveway, upon a determination that there is not adequate room for a replacement within the site frontage, or within the green streets landscape feature.
- Plantings to be installed in the southwest rear yard of the site, between the home at 224 Mariposa Street and the proposed building, shall be designed to serve as a screen to soften views between the two sites.
- Consideration shall be given to species at the front of the site that will provide year-round interest along the building edge.
- Consideration is to be given to protection of trees, rather than removal, where reasonable and feasible. Of note are the trees at the property edge adjacent to the Teen Center rear yard. Rear yard patio cut-outs may be warranted at those tree locations.
- The green streets landscape feature shall be designed in accordance with County-wide technical guidance criteria for green streets in effect at the time of building permit application, subject to City Engineer approval. The calculation area for stormwater treatment is to be the equivalent of that area from the front edge of the building and extending to the crown of the street.
- Courtyard benches shall be fixed and the final bench design(s) shall be in keeping with the building style and shall be subject to Planning Director approval.
- 9. A building permit shall be obtained for the relocation of the neighboring property's (200 Mariposa Street) overhead utilities that cross through the southeast corner of the proposed building area. Agreement for relocation of the neighbor's utility lines shall be the responsibility of the property owners' and such documentation shall be provided to the City prior to issuance of the permit.
  - 10. An encroachment permit shall be obtained prior to any work within the public right-of-way.
  - 11. Grading, paving and drainage plans, per Brisbane Municipal Code Sections 12.24.010 & 15.08.140, shall be submitted for approval by the City Engineer prior to the issuance of a building permit. Drainage shall comply with the National Pollutant Discharge Elimination System (NPDES) permit issued by the San Francisco Bay Regional Water Control Board. The property owner(s) shall be responsible for ongoing operation and maintenance of any permanent structural stormwater controls.

#### **During Construction:**

- 12. Prior to foundation construction, a surveyed "staking" plan shall be submitted to the City Building and Planning Departments.
- 13. Construction of the proposed project would involve grading, site preparation, and construction activities but would not involve the use of construction equipment that would result in substantial ground-borne vibration or ground-borne noise on properties adjacent to the project site. No pile driving or blasting is permitted. Grading activities are limited to the approved volumes.
- 14. Noise producing construction activities are limited by the provisions of BMC Chapter 8.28 Noise Control, including but not limited to construction only being allowed between the hours of seven (7:00) a.m. and seven (7:00) p.m. on weekdays and nine (9:00) a.m. to seven (7:00) p.m. on weekends and holidays.
- 15. Processing of demolition materials for recycling shall not be conducted on site (ie: no on-site chipping or grinding of asphalt or shed materials).
- 16. The project shall comply with the stormwater Best Management Practices, as provided in the applicable state regulations and included in the applicant's stormwater checklist for Small Projects.
- 17. Any sidewalk or street area reconstruction, such as to relocate the driveway and place landscaping elements, shall be subject to City Engineer approval, via encroachment permit.
- 18. Any prehistoric Native American cultural resources found during the course of construction shall be conserved in accordance with State and Federal requirements (Appendix K of the State CEQA Guidelines).

#### Prior to Occupancy:

- 19. The property owner shall enter into a standard landscape maintenance agreement with the City for landscaping, to the satisfaction of the City Attorney.
- 20. All landscaping shall be installed prior to certificate of occupancy and shall be subject to a recorded maintenance agreement.
- 21. The address number(s) shall be affixed to the building at a location visible from the street and individual unit numbers shall also be internally fixed, to a size, color and style subject to approval by the Planning Director and Fire Dept.
- 22. A gang style mail box shall be provided at a location and appearance subject to Planning Director and U.S. Postal Service approval.

- 23. Guest parking spaces shall be posted by the property owner as available for a seventy-two (72) hour maximum use by the guests only.
- 24. Per BMC Section 17.34.040 compact parking spaces shall be labeled as such on the pavement.
- 25. Residents shall be provided with remote garage door openers and fixed keypad garage door openers shall also be installed, for use without a remote opener.
- 26. Improvements within the public right of way shall be completed to the satisfaction of the City Engineer.
- 27. A management plan shall be submitted to the Plan Director and City Attorney review prior to certificate of occupancy, that shall address the following:
  - a. Rental restrictions to seniors
  - b. Rental restrictions on the lower and very low income units
  - c. Commercial occupancy and the ongoing maintenance of the display windows
  - d. Management of trash and recycling
  - e. General maintenance of the building and landscaping
  - f. Access and security.
- 28. Prior to certificate of occupancy the applicant shall demonstrate conformance with all of the above design permit conditions of approval.

#### Other Conditions:

- 29. The commercial spaces shall maintain storefront appearances, to be engaging to the passersby along the street, even when unoccupied by active commercial uses. The windows shall not be blocked out to prevent viewing from the street.
- 30. Private parking signs for on-street parking and the sidewalk bike racks shall not be allowed.
- 31. The required garage parking spaces shall not be used or converted to any other use that would impair their basic use as parking for motor vehicles per Brisbane Municipal Code Section 17.34.020.A.

- 32. No advertising signage is included in this application. Advertising signage is subject to a separate application form and fee.
- 33. Minor modifications may be approved by the Community Development Director in conformance will all requirements of the Municipal Code.
- 34. The residential units are designated as rentals. If the owner decides at a future date to establish the units as condominiums, then a separate application form, fees and application materials would apply. Additional conditions and restrictions may be imposed, through that separate permitting process. Conversion to condominiums may not release the owner from deed restrictions, but these would be subject to review by the Planning Director and City Engineer and may be referred to the Planning Commission, as appropriate at such time.
- 35. This Design Permit and Use Permit shall expire two years from the effective date (at the end of the appeal period) if a Building Permit has not yet been issued for the approved project.

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